

**MARQUETTE UNIVERSITY**  
**MEMORANDUM**

To: Michael Lovell, Marquette University President  
Joel Pogodzinski, Marquette University Senior Vice President and Chief Operating Officer  
Marquette University Board of Trustees

From: Michael O’Hear, Professor of Law and Chair, Marquette University Police Department Advisory Board

Date: July 9, 2020

Re: Annual Report of Marquette University Police Department Advisory Board

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This report is respectfully submitted pursuant to § 114 of the Advisory Board’s Rules, which requires the Board to “report of its activities” at least once per year.<sup>1</sup>

In brief, the Board met four times during the 2019-2020 academic year. The minutes of the first three meetings are attached to this memorandum, along with the agenda for the fourth. The meetings were informative and constructive. Police Department personnel provided extensive updates on the Department’s activities and initiatives, as detailed in the attached minutes. Members of the Board provided feedback and suggestions. The Board appreciates the opportunity for regular information-sharing and dialogue with the Department’s leadership.

Looking ahead to a new year, the Board stands ready, in the words of its Charter, to “provid[e] advice and recommendations to the Board of Trustees, the President, the University official to whom the Advisory Board reports, or to the Chief with respect to MUPD policies, procedures and activities.”

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<sup>1</sup> More specifically, § 144 states, “On at least an annual basis the Advisory Board shall file a report of its activities with the Board of Trustees and with the President, which report shall be publicly available.”

MINUTES OF THE MEETING OF THE  
MARQUETTE UNIVERSITY POLICE DEPARTMENT  
ADVISORY BOARD

September 11, 2019

A meeting of the Marquette University Police Department (MUPD) Advisory Board was called to order in Eckstein Hall (Law School), Room 432, 1215 W. Michigan St. in Milwaukee, WI on Wednesday, September 11, 2019 at 3:30 p.m. Due and timely notice of the meeting, an agenda and draft minutes from the previous meeting were provided by email to each member of the Board in advance of the meeting. Notice of the meeting was also posted on the MUPD Advisory Board website. The meeting was open to the public.

**Roll Call.** Board members present in person at the meeting were Michael O’Hear, Chair of the Board and Professor, Marquette University Law School; Dr. Meghan Stroshine, Associate Professor in Social & Cultural Sciences, Klingler College of Arts and Sciences; Keith Stanley, Executive Director of Avenues West and Near West Side Partners; Jenna Goeb, Prospect Research Analyst, University Advancement; and Sara Manjee, President of Marquette University Student Government (MUSG). Non-Board Members present at the meeting included Edith Hudson, MUPD Chief; Jeff Kranz, Assistant MUPD Chief; Jill Weisensel, MUPD Lieutenant; and Jeff Kipfmueller, Senior Associate General Counsel (as legal counsel to the Board).

**Consideration of Minutes of the May 3, 2019 Meeting.** The minutes for the May 3, 2019 Board Meeting were unanimously approved by the Board Members with no changes (motion made by Dr. Stroshine, seconded by Ms. Manjee).

**Introduction of New Member.** Ms. Goeb was introduced as the newest member of the Board.

**Election of the Vice Chair.** Dr. Stroshine was nominated as the Vice Chair of the Board and her nomination was unanimously approved.

**Update on Departmental Activities and Initiatives.** The following updates were provided by MUPD personnel:

1. Changes in MUPD structure/promotion/staffing: Chief Hudson indicated that, as of 9/1/19, MUPD has been reorganized into 2 areas (operations and support services). This should enable provision of better service and streamlining. With the recent retirement of Mark Cleveland, Campus Safety, Michael Wichgers has been promoted to Sergeant in that role. Also, Tom Wichgers has been named the new Community Liaison Officer.
2. Scooters: A policy was discussed and adopted before this semester started, banning scooters from Marquette property. To date, we are aware of one student who was injured off-campus while riding a scooter. Also, one staff member was run into by a scooter driver, with no significant injury.
3. Building Assessments: MUPD staff is in the process of performing vulnerability assessments on all Marquette buildings. Recommendations will be forthcoming once completed.
4. Homeless Encampment: The land where “Tent City” is located, under the freeway, is Wisconsin DOT property, which is managed by Milwaukee County. County Supervisor Abele has announced a plan to find housing for all of the people in the encampment. Chief Hudson will update us at the next Board meeting regarding progress. Marquette has been involved in many discussions in this regard.
5. 2020 Democratic National Convention: Asst. Chief Kranz visited Cleveland State University, which hosted the previous Republican National Convention. That campus was similarly situated.

To date, nothing has been finalized, in terms of security perimeters, boundaries and restricted areas surrounding the convention site.

6. Pedestrian Safety Pilot Project: Chief Hudson first wants to engage students to determine if they would be supportive of a pedestrian safety initiative before initiating the pilot. One possibility is to place trained students in the highest areas of safety concerns; those students would have a stop sign and assist with traffic control. The intersection at 15<sup>th</sup> and Wells was cited as an example of a busy intersection which might benefit from this project.
7. MUPD Vacancies: we currently have openings for three police officers, one public safety officer, and two Safety Security (SSO) vacancies.
8. Community Engagement and Technology: Lt. Weisensel provided various updates in these areas. To date, 2,830 people have downloaded the Eagle Eye App. This app offers anonymous reporting, GPS reporting, Mobile Blue Light functionality, crime statistics, etc.
9. Future Law Enforcement Youth Academy: MUPD ran this academy on campus this past summer in conjunction with the FBI's Milwaukee office. This is a week-long camp in which 30 high school students are exposed to all kinds of policing by various law enforcement agencies. The camp incorporates leadership training, in addition to enforcing laws. 12 agencies were involved in the most recent camp, and this is the only camp of its kind in the country. This year, we had more than 130 applicants for 30 spots (15 males, 15 females). Seven of the students were non-white. The camp is marketed statewide and admission is based upon character.
10. MUPD Canine Nattie: Chief Hudson told us that MUPD is going to start a "Nattie Safety Series" on a variety of topics. Scheduled to start in October.
11. Crime statistics: Chief Hudson provided us an overview of crime statistics from 2017, 2018 and 2019, from January 1 to July 31 of each year. For person crimes, in our patrol zone, including non-Marquette victims, during that time period, there has been a steady decrease: 37 crimes in '17, 42 in '18, 31 in '19. Chief Hudson believes that weather may have impacted these numbers, as well as the proactive policing of MUPD. Property crimes (burglary and theft) in that time period have slightly increased: 178 crimes in '17; 188 crimes in '18; and 192 crimes in '19. Part of this increase is being seen in the 7/11, Sendik's and Walgreens stores, which are experiencing retail theft. MUPD has worked with all three of these merchants to help reduce retail theft. For examples, 7/11 has changed the layout of its entire store, based in part on MUPD recommendations. The stores have been cooperative, for the most part, with MUPD. The Chair asked about thefts of cell phones and we were informed that there have been five such thefts this year (a decrease).
12. Mr. Stanley asked about proactive education for new businesses (e.g., a new tea shop which is opening) and Chief Hudson indicated that MUPD is happy to provide training to the new store.
13. A discussion occurred about education for students interacting with homeless people on campus. Chief Hudson indicated there is programming that comes out of Mission and Ministry and the Center for Peacemaking. In addition, Dan Bergen, Director of the Office of Community Engagement, is tracking how Marquette is making additional efforts to assist homeless individuals; a report will be published soon on this topic.

**Public Comments.** There was a comment made by an attendee from the Center of Peacemaking about feeling racially profiled by MUPD. Chief Hudson responded by saying that if anyone has a concern, he/she can email, call, come to MUPD, talk with a supervisor on duty, or talk with the Chief or Assistant Chief. Chief Hudson asked that all such incidents be brought to MUPD's attention. Other comments included a suggestion about an alternate response (i.e., not police) in a situation involving a person of color or a person with a mental health issue. Another comment mentioned that MUPD was asking students to present their MU ID cards, and some discussion ensued. There was a suggestion for a community forum and Chief Hudson indicated that she'd love to attend a forum to talk about issues involving MUPD.

**Other Business.** There was no further business.

**Selection of Next Meeting Date.** The next Board Meeting will be November 20, 2019 at 3:30 p.m. in Eckstein Hall, Room 432.

**Adjournment.** There being no further business, the meeting was adjourned by the Chair at 4:31 p.m. (motion by Ms. Goeb, seconded by Dr. Stroshine). Motion was unanimously approved.

Respectfully submitted,

Jeffrey M. Kipfmüller  
Associate General Counsel

MINUTES OF THE MEETING OF THE  
MARQUETTE UNIVERSITY POLICE DEPARTMENT  
ADVISORY BOARD

November 20, 2019

A meeting of the Marquette University Police Department (MUPD) Advisory Board was called to order in Eckstein Hall (Law School), Room 255, 1215 W. Michigan St. in Milwaukee, WI on Wednesday, November 20, 2019 at 3:29 p.m. Due and timely notice of the meeting, an agenda and draft minutes from the previous meeting were provided by email to each member of the Board in advance of the meeting. Notice of the meeting was also posted on the MUPD Advisory Board website. The meeting was open to the public.

**Roll Call.** Board members present in person at the meeting were Michael O’Hear, Chair of the Board and Professor, Marquette University Law School; Dr. Meghan Stroshine, Vice Chair of the Board and Associate Professor in Social & Cultural Sciences, Klingler College of Arts and Sciences; Keith Stanley, Executive Director of Avenues West and Near West Side Partners; and Sara Manjee, President of Marquette University Student Government (MUSG). Board member Jenna Goeb was absent; filling in for her was Carol Trecek, Director of Continuing Education and Alumni Relations, Marquette University Dental School. Non-Board Members present at the meeting included Edith Hudson, MUPD Chief; Jeff Kranz, Assistant MUPD Chief; Katie Berigan, MUPD Captain; Kevin Conway, Associate Director of University Communication; and Jeff Kipfmuller, Senior Associate General Counsel (as legal counsel to the Board).

**Consideration of Minutes of the May 3, 2019 Meeting.** The minutes for the September 11, 2019 Board Meeting were unanimously approved upon motion by the Board Members with no changes.

**Update on Departmental Activities and Initiatives.** The following updates were provided by MUPD personnel:

1. Changes in MUPD structure/promotion/staffing. Chief Hudson indicated that two long-time officers have left MUPD: Jill Weisensel and Carrie Peters.
2. The Nattie Safety Series will begin in 2020. Chief Hudson is currently soliciting ideas for monthly themes.
3. Pedestrian Safety Initiative will be tabled for now but revisited for the next academic year.
4. 2020 Democratic National Convention. There is not much info to share at this time, but there should be much more info to share at the next meeting. We are awaiting the announcement of the security perimeter and whether it will include any parts of Marquette.
5. Active Shooter Trainings. Frequency of trainings has been increased and training is now available through the GROW Program and by request. Additional MUPD staff have been trained to present on this topic.
6. The number of self-defense classes, taught by MUPD, has increased via GROW and by request.
7. Eagle Eye App has now been downloaded more than 3,300 times; 80% of these downloads have been iOS.

8. Operations.
  - a. Recent shooting outside the Milwaukee Public Library. This occurred about a half block from Straz Tower, and it did not involve MU students or personnel. MUPD immediately sent a text message and locked down Straz Tower. MUPD also sent the rest of campus a safety alert. The lockdown was lifted about 15 minutes later, once information was obtained showing where the suspect was heading. It took about five minutes from the time the shots were fired to the lockdown of Straz Tower.
  - b. Missing Graduate Student. This case was publicized on campus. MUPD's initial investigation suggested that this was not a "missing person" and that the student had voluntarily left the area. The Marquette community provided assistance with this case and the student returned home safely.
  - c. Online Threat. A student posted a concerning video online suggesting violence. The student who filmed the video was in custody about five minutes after MUPD learned of this incident. The student who was filmed in the video was in MUPD custody about 15 minutes after MUPD learned of this incident. The potential threat was brought to the attention of an RA, who called MUPD. MUPD also did some messaging to the community after the people were in custody.
  - d. Protest in an academic building. A student entered an event on Marquette's campus wearing a mask; it was later found that he was carrying three knives. MUPD was alerted by people attending the event and put the student in custody quickly. Many people attending the event did not even know this had occurred.
  - e. Stalker Safety Alert. MUPD sent out a safety alert relating to a person who was stalking one of our students. This matter was resolved 2-3 hours after the alert was sent. The Title IX office and MUPD worked well together on this situation. The photo of the alleged stalker was sent out with the alert to minimize racial profiling. One African American male was stopped as a result of this alert and was unhappy with that. Dr. Eric Williams from EOP has offered to host an event in the future to have a conversation about MUPD, law enforcement, and racial profiling.
  - f. Report of Shots Fired. MUPD received a report of possible gunfire. However, there was no muzzle flash, no shell casing, and no evidence that any shots had been fired. Marquette does not have Shot Spotter technology on its campus.
9. Crime Statistics. Robberies: 18 in 2017; 9 in 2018; 12 in 2019. All 12 robberies have been cleared by arrests. Theft from Person: 7 in 2017; 13 in 2018; 8 in 2019. Assault and battery: 26 in 2017; 34 in 2018; 35 in 2019. Burglaries: 34 in 2017; 21 in 2018; 14 in 2019. Thefts: 250 in 2017; 266 in 2018; 287 in 2019. Most of the thefts are retail thefts. Unfortunately, some of these are caused by habitual offenders for whom citations are ineffective. These statistics do not reflect only Marquette-related victims, but also include non-Marquette people. The annual figures are all calendar-year-to-date.
10. Homeless Encampment. The camp is about 90% cleared out. In a very short time period, Bell Ambulance responded to 76 calls for service to the encampment. This included falls, batteries, overdoses, traumatic injuries, giving birth, shooting, and stabbings. This encampment was also associated with increased retail thefts in the area. The Rescue Mission is not a solution because many of the people in the encampment are not willing to following the rules of the Rescue Mission, or any other similar shelter. To a question posed

by Mr. Stanley, Chief Hudson responded that most of the thefts are not being caused by people living in the Rescue Mission.

11. Dr. Stroshine asked about the type of training that MUPD officers receive, in relation to mental illness. Chief Hudson indicated that all officers are CIT-trained. (This refers to “crisis intervention training.”) MUPD will be providing trauma-informed care training to its officers in January 2020.

**Public Comments.** A guest asked about MUPD handing out cards to students which can help educate them about homeless people. There are “Blue Cards” which can be provided to students, with the idea being that they would give these to homeless people who ask for money. These cards list resources which can be helpful to the homeless population. The Chair indicated that some law students may be willing to help the community prosecutor as volunteers, with appropriate supervision.

**Other Business.** There was no further business.

**Selection of Next Meeting Date.** The next Board Meeting will be February 4, 2020 at 3:30 p.m. in Eckstein Hall, Room 432.

**Adjournment.** There being no further business, the meeting was adjourned by the Chair at 4:31 p.m. (motion by Mr. Stanley, seconded by Ms. Mange). Motion was unanimously approved.

Respectfully submitted,

Jeffrey M. Kipfmüller  
Associate General Counsel

MINUTES OF THE MEETING OF THE  
MARQUETTE UNIVERSITY POLICE DEPARTMENT  
ADVISORY BOARD

February 4, 2020

A meeting of the Marquette University Police Department (MUPD) Advisory Board was called to order in Eckstein Hall (Law School), Room 432, 1215 W. Michigan St. in Milwaukee, WI on Tuesday, February 4, 2020 at 3:30 p.m. Due and timely notice of the meeting, an agenda and draft minutes from the previous meeting were provided by email to each member of the Board in advance of the meeting. Notice of the meeting was also posted on the MUPD Advisory Board website. The meeting was open to the public.

**Roll Call.** Board members present in person at the meeting were Michael O’Hear, Chair of the Board and Professor, Marquette University Law School; Dr. Meghan Stroshine, Vice Chair of the Board and Associate Professor in Social & Cultural Sciences, Klingler College of Arts and Sciences; Keith Stanley, Executive Director of Avenues West and Near West Side Partners; Sara Manjee, President of Marquette University Student Government (MUSG); and Jenna Goeb, Prospect Research Analyst in University Advancement. Non-Board Members present at the meeting included Edith Hudson, MUPD Chief; Jeff Kranz, Assistant MUPD Chief; Katie Berigan, MUPD Captain; Ruth Peterson, MUPD Captain; Kevin Conway, Associate Director of University Communication; and Jeff Kipfmuller, Senior Associate General Counsel (as legal counsel to the Board).

**Consideration of Minutes of the November 20, 2019 Meeting.** The minutes for the November 20, 2019 Board Meeting were unanimously approved upon motion by the Board Members with two minor revisions (a misspelled name was corrected, and an abbreviated department name was spelled out in full).

**Updates on Departmental Activities, Initiatives and Crime Statistics.** The following updates were provided by MUPD personnel:

1. **Homeless encampment(s):** At this time, there are currently no tents set up under the freeway. So far, various agencies have been able to find temporary housing for all individuals. MUPD continues to patrol the area and will assist the State in its efforts to locate alternative housing. This property is controlled by the Wisconsin Department of Transportation, so multiple law enforcement agencies patrol this area (Milwaukee County Sheriff’s Department, the Milwaukee Police Department and MUPD).
2. **President’s Task Force on Student Safety:** The Chief announced that a new task force will be kicked off in a few weeks. The charge for this task force is to bring campus stakeholders together to talk about safety, perception of safety, and consider recommendations to improve student safety.
3. **MUPD Staffing:** There will be a new night shift commander for the 6 p.m. to 6 a.m. shift: Wade Grubich is a former MPD officer who supervised the MPD night shift for the last 18 years. MUPD is currently interviewing for a vacant sergeant position. Other vacancies include an administrative assistant position, a data analytics position and two police officer



positions. A conversation about the lack of diverse police officer candidates ensued. Unfortunately, police agencies all over Wisconsin are reporting low numbers of diverse applicants and MUPD is finding this, as well.

4. **Officer Wellness:** MUPD is working with Dr. Marla Guerrero in the Counseling Center to provide training in trauma and informed care. If there is trauma, there are steps and resources to help heal the members of the MUPD team. MUPD is looking for collaborative opportunities with MPD and the Sheriff's Department in the area of trauma-informed care.
5. **Emergency Operations and Crisis Management Plan:** Assistant Chief Kranz has been working on a crisis plan; OMC has been working on a crisis communication plan. The plan has been rolled out at the University Leadership Committee. There will be a crisis management committee established and tabletop exercises will be coming in March and June. The plan is based on information from FEMA and will be tested annually.
6. **Democratic National Convention:** Our campus will be very busy, as many of our residence halls will be utilized. Straz Tower and some of our property may be in the security perimeter. MUPD will set up an emergency operations center for the DNC. Straz Tower will not be closed, however all of our buildings will be locked and require swipe access.
7. **Crime Statistics:** Robberies: 20 in 2017, 10 in 2018, and 16 in 2019. Of these 16, 15 were cleared by MUPD. Crimes against persons: 8 in 2017, 6 in 2018, and 9 in 2019. Assaults and batteries: 40 in 2018, and 42 in 2019. Burglaries: 40 in 2017, down to 24 in 2019. Thefts: 299 in 2017, 321 in 2018, and 354 in 2019. This year, we have had one battery, and nine burglaries. A MU student saw a suspicious person with a backpack and MUPD responded and picked him up. He confessed to 13 burglaries and one theft. MUPD is utilizing concentrated patrols.
8. **Traffic Concerns:** Mr. Stanley asked a question about traffic issues on Wisconsin Avenue. MUPD does have some funding from the state to help us with us. For example, MUPD has posted additional officers to help with traffic concerns. We are also concerned with very fast traffic on both 16<sup>th</sup> and 17<sup>th</sup> Streets. Chief Hudson recently spoke with Alderman Baumann regarding traffic in and around campus.
9. **Milwaukee Marathon:** Mr. Stanley also mentioned the Milwaukee Marathon, scheduled for Saturday, April 11. Apparently, part of the route will be on the Marquette campus.
10. **Community Outreach:** There will be a Coffee with Natty this Friday. Other programs include a suicide prevention program and Give Marquette Day. Self-defense classes and active shooter trainings are ongoing. People are still downloading the Eagle Eye App.

**Semiannual Report on Citizen Complaints:** In 2019, MUPD had zero citizen complaints. The Chair asked whether a person could make a citizen complaint on the Eagle Eye App; that is not possible at this time.

**Public Comments:** No comments.

**Other Business:** There was no other business.

**Selection of Next Meeting Date:** The next Board Meeting was set for April 21, 2020 at 3:30 p.m. in Eckstein Hall, Room 432.

**Adjournment** : There being no further business, the meeting was adjourned by the Chair at 4:29 p.m.

Respectfully submitted,

Jeffrey M. Kipfmüller  
Senior Associate General Counsel

MARQUETTE UNIVERSITY POLICE DEPARTMENT  
ADVISORY BOARD

**MEETING NOTICE AND AGENDA**

**PLEASE TAKE NOTICE** that the Marquette University Police Department Advisory Board will convene electronically on Tuesday, April 21, 2020 at 3:30 p.m., to consider the following agenda:

1. Call to Order
2. Roll Call of Advisory Board Members
3. Consideration of Minutes of the February 4, 2020, Meeting
4. Update on Crime Trends and Departmental Activities, Including Pandemic Impact
5. Disciplinary Referral Process for Students
6. Public Comments
7. Other Business
8. Confirmation of Next Meeting Date
9. Adjournment

Members of the public who would like to join the meeting may email the Chair (michael.ohear@maruqtte.edu) to request a link.

Michael O'Hear  
Chair

The Marquette University Police Department Advisory Board reserves the right to convene in closed session to consider MUPD personnel matters, strategies for crime detection or prevention, any matters which by law are subject to confidentiality requirements, and any other matter the Advisory Board deems appropriate for consideration in closed session.